1	TENNESSEE DEPARTMENT OF COMMERCE AND INSURANCE BOARD FOR LICENSING CONTRACTORS
2	BOARD FOR LICENSING CONTRACTORS
3	
4	
5	
6	
7	
8	
9	
10	
11	TRANSCRIPT OF THE PROCEEDINGS
12	January 26, 2010
13	January 20, 2010
14	
15	
16	
17	
18	
19	
20	
21	
22	Cannon & Stacy Court Reporters
23	117 Arrowhead Drive Hendersonville, Tennessee 37075
	(615) 822-9382
24	dl stacy@bellsouth.net
25	Reported by: Tracy Foley-Wilkes

## 1 BOARD MEMBERS PRESENT: 2 Ms. Cindi DeBusk, Chair Mr. Keith Whittington, Vice Chairman 3 Mr. Frank Neal, Member Mr. Jerry Hayes, Member 4 Mr. Marvin Sandrell, Member Mr. Mark Brodd, Member 5 Mr. Jack Ronnie Tickle, Member Mr. Ernest M. Owens, Member 6 Mr. Reese Smith, Member 8 STAFF MEMBERS PRESENT: 9 Mr. Wayne Pugh, Deputy General Counsel Mr. Michael Driver, Staff Attorney 10 Ms. Jenny Gray, Staff Attorney Ms. Nicole Canter, Paralegal 11 Ms. Telise Roberts, Assistant Director Ms. Carolyn Lazenby, Executive Director 12 13 14 15 16 17 18 19 20 21 22 23 24 25

1	TABLE OF CONTENTS	
2		
3	CALL TO ORDER	Pages
4	Roll Call	4
5		4 - 5
6	Agenda (Review/Adopt)	4 - 3
7	Hardships Approved by Executive Director	5
8	November 2009 Board Meeting Transcript	5 - 6
9	ANNUAL REQUIREMENTS	
10	2010 Officers	6 - 7
11	Robert's Rules of Order	7 - 8
12	Conflict of Interest	8
13	Per Diem - Power of Attorney	8 - 9
14	REVIEW/APPROVAL/DENIED ITEMS	
15	Interviewed/Waived Applicants	9 - 23
16	Revisions	23
17	LLE Applicants	23 - 25
18	Home Improvement Applicants	25 - 29
19	LEGAL REPORT	32 - 48
20	DISCUSSION TOPICS	
21	Workers' Compensation Update	48 - 50
22	Legislation	50 - 54
23	Hardship Policy - Revised	54 - 62
24	March Board Meeting - March 30-31	63
25	ADJOURN	64

- 1 CHAIR DeBUSK: I'd like to welcome
- 2 everyone. I'd like to call to order the Tennessee
- 3 Contractor's Licensing Board meeting, held on
- 4 January 26th, 2010.
- 5 I'll start the meeting with a roll call
- 6 to my left.
- 7 MEMBER TICKLE: Ronnie Tickle. Memphis.
- 8 MEMBER OWENS: Ernest Owens. Memphis.
- 9 MEMBER BRODD: Mark Brodd. Knoxville.
- 10 MEMBER NEAL: Frank Neal. Nashville.
- 11 CHAIR DeBUSK: Cindy DeBusk. Knoxville.
- 12 MEMBER WHITTINGTON: Keith Whittington.
- 13 Johnson City.
- 14 MEMBER HAYES: Jerry Hayes. Paris.
- 15 MEMBER SMITH: Reese Smith. Franklin.
- 16 MEMBER SANDRELL: Marvin Sandrell.
- 17 Columbia.
- 18 CHAIR DeBUSK: The agenda states
- 19 review/adopt the agenda as written.
- 20 Do we have any changes?
- 21 MEMBER WHITTINGTON: Make a motion that
- 22 we accept the agenda as written.
- 23 CHAIR DeBUSK: Second?
- 24 MEMBER TICKLE: Second.
- 25 CHAIR DeBUSK: All in favor, say "aye."

- 1 BOARD MEMBERS: Aye.
- 2 CHAIR DeBUSK: Motion carries.
- 3 Next item is the hardships.
- 4 A number of these have been approved by
- 5 various board members.
- 6 I'll entertain a motion for approval of
- 7 the hardships.
- 8 MEMBER NEAL: So moved.
- 9 MEMBER TICKLE: Second.
- 10 MEMBER SMITH: Ms. DeBusk, I'd like to
- 11 have the hometown.
- 12 CHAIR DeBUSK: Okay.
- 13 Carolyn, on the hardships, add the
- 14 hometown to the list. Is that easily done?
- MS. LAZENBY: Yes.
- 16 CHAIR DeBUSK: Okay.
- 17 All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 19 CHAIR DeBUSK: Any opposition?
- 20 (Pause)
- 21 CHAIR DeBUSK: Motion carries.
- Okay. The agenda states to approve the
- 23 November 2009 board meeting -- the transcript.
- Do we have a motion to approve the
- 25 November 2009 transcript?

- 1 MEMBER BRODD: So moved.
- 2 CHAIR DeBUSK: Oh --
- 3 MEMBER WHITTINGTON: The Annual
- 4 Requirements.
- 5 CHAIR DeBUSK: Well, let's approve the
- 6 board meeting minutes. We'll continue this and then
- 7 we'll go back.
- 8 MEMBER WHITTINGTON: Okay. Got you.
- 9 CHAIR DeBUSK: Do we have a motion to
- 10 approve?
- 11 MEMBER NEAL: Second.
- 12 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 14 CHAIR DeBUSK: Motion carries.
- Then we're going to go -- we'll move up
- 16 the agenda one because I just skipped the annual
- 17 requirements.
- 18 I'm going to turn the meeting over to
- 19 Carolyn Lazenby.
- 20 MS. LAZENBY: Okay. This is our annual
- 21 requirements that we do in January of every year,
- 22 according to the law and according to the policy of the
- 23 Department.
- One of the things we do is, our law does
- 25 require for us to elect officers each January. Our

- 1 policy has been in the past that the board members would
- 2 serve two terms. It would be up to this board to ratify
- 3 that and keep the same officers.
- 4 Cindy DeBusk would be chair, Keith
- 5 Whittington would be vice chair, and Frank Neal would be
- 6 secretary.
- 7 Again, this would be the second term, so
- 8 it's up to you-all.
- 9 MEMBER SMITH: I'd like to make a motion
- 10 to re-elect our slate of officers for 2010.
- 11 MEMBER HAYES: Second.
- 12 CHAIR DeBUSK: Discussion?
- 13 (Pause)
- 14 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 16 CHAIR DeBUSK: Opposition?
- 17 (Pause)
- 18 CHAIR DeBUSK: Motion carries for
- 19 officers for 2010.
- 20 MS. LAZENBY: The other -- the next item
- 21 is they've asked us to adopt Robert's Rules of Order.
- 22 Each year that's what we're going to use, so if somebody
- 23 wants to -- if you-all want to keep that, you need to
- 24 make a motion to keep the Robert's Rules -- utilizing
- 25 those for the board members.

- 1 MEMBER NEAL: I make a motion we adopt
- 2 Robert's Rules of Order.
- 3 MEMBER BRODD: Second.
- 4 CHAIR DeBUSK: All in favor, say "aye."
- 5 BOARD MEMBERS: Aye.
- 6 CHAIR DeBUSK: Motion carries.
- 7 MS. LAZENBY: The next item is the
- 8 conflict of interest statements. We have to do these
- 9 every year, also. We try to get those done at the
- 10 January board meeting.
- 11 So if you-all would be sure to look at
- 12 those and sign them before you leave today. Part of the
- 13 audit process is making sure you know you should recuse
- 14 yourself if you have any prior knowledge or any other
- 15 conflicts. So that's not anything you have to vote on,
- 16 just make sure you sign those before you leave.
- 17 And the other thing that we do every
- 18 year is the per diem power of attorney. That's to make
- 19 sure you-all get paid. For some reason if you don't
- 20 sign your travel claim -- I think most of the time we
- 21 don't have any issue, but this is so it won't hold it up
- 22 any more than they should be held up and making sure if
- 23 you-all are -- don't get it signed, Staff will sign it
- 24 in your absence. But we would always photocopy it and
- 25 let you know we signed your name if that happened.

- 1 That was something else we need you-all
- 2 to sign before you leave today. It's the same one that
- 3 you signed last year.
- I think that's all I have. Thank you.
- 5 CHAIR DeBUSK: Under Tab 4, we have our
- 6 interviewed and waived applicants.
- We need to approve the names behind
- 8 Tab 4.
- 9 Do we have a motion?
- 10 MEMBER NEAL: I have one. I don't know
- 11 if it's behind 4 or not.
- MS. LAZENBY: I think yours would come
- 13 under interviews.
- 14 Are we doing them all at once?
- 15 CHAIR DeBUSK: We're doing the
- 16 interviewed and waived applicants. Then we'll do the
- 17 revisions and the LLE applicants.
- MS. LAZENBY: Oh. Okay. Then this will
- 19 be --
- 20 MEMBER NEAL: I have one that was an
- 21 interview that came about as a result of notification to
- 22 the Board of a contractor whose application has been
- 23 submitted for a license that had bid on five projects,
- 24 prior to submitting an application for the license.
- The president of the company came in for

- 1 interview. This firm is from North Carolina and had a
- 2 reasonably good explanation, up to a point, as to why he
- 3 did not feel initially that a license was required.
- 4 In two instances he contacted the
- 5 engineer for the prospective job, and they said they
- 6 didn't think there was any need for a license and for
- 7 him to go ahead and submit his bid. Which he did.
- And he is supplying meters, but, in
- 9 addition to supplying those meters, he installed those
- 10 meters. It's one of those jobs where you take the
- 11 invitation to bid that said how much per meter are you
- 12 going to submit your bid for and it was 30 bucks or
- 13 50 bucks, and you multiply it by 5,000 meters, then,
- 14 obviously, you get into an area that certainly would
- 15 require a license.
- 16 He supplied and completed two of those
- 17 jobs, in effect, as a sub-contractor for the
- 18 manufacturer. Well, that doesn't fly either. The
- 19 manufacturer doesn't have a license before this board,
- 20 so there's not much you could do about that.
- One job was in Blountville, Tennessee,
- 22 and it totaled about \$150,000. And one in White Pine
- 23 was about \$40,000. They were completed in February and
- 24 April of '09. Those two jobs were the ones that
- 25 supposedly the manufacturer of the meter was awarded the

- 1 contract and then he, in turn, subbed this work out to
- 2 the applicant for this license.
- 3 Then there were two other jobs --
- 4 Bloomington-Kingsport area, and one in Portland,
- 5 Tennessee.
- 6 He sent in a bid again on a request to
- 7 the engineer. They didn't think he needed a license to
- 8 do what he was going to do.
- 9 In the meantime, he found out he did
- 10 need a license. So he sent a letter and withdrew both
- 11 of those bids.
- 12 Finally, in October of '09, he did the
- 13 same thing for a job for \$400,000, and the engineer did
- 14 not open his bid. And he withdrew it after the fact.
- So all that said, he now has an
- 16 application that qualifies in all respects for a license
- 17 that he's now asking for. And I told him that it would
- 18 be the decision of the Board as to what monetary consent
- 19 order the Board might agree to for him to sign for, in
- 20 effect, quasi violating our licensing law.
- 21 I would recommend to the Board that our
- 22 attorneys send a letter to him notifying him that on
- 23 these jobs he, in effect, did offer to engage -- or
- 24 whatever -- and ask him to sign a consent order for a
- 25 thousand dollars for each job.

- 1 Then it comes to the point as to when
- 2 his license can be issued. Ordinarily, I believe it's
- 3 been our policy in the past to let the six-month period
- 4 start at some time, based upon notification of the Board
- 5 that a violation had taken place.
- In this case, in view of other
- 7 circumstances, I would recommend -- and, you know, it's
- 8 up to you-all -- whatever you want to do -- that we
- 9 start his six months in October. Which was the last
- 10 time he tried to do anything at all and withdrew the bid
- 11 at that point in time because I think he found out that
- 12 somebody was going to complain about the fact that he
- 13 was an unlicensed contractor and submitting a bid.
- 14 So that would be -- what?
- 15 CHAIR DeBUSK: Shouldn't the six months
- 16 start from the time we have knowledge of it? Which is
- 17 now, not October.
- 18 MEMBER NEAL: Ordinarily, yes, okay.
- 19 He was a nice guy.
- 20 CHAIR DeBUSK: I think it should be
- 21 six months from the time the Board has knowledge of when
- 22 he last contracted. When he violated the law.
- 23 MEMBER NEAL: Well, that's October.
- 24 CHAIR DeBUSK: Well, we have knowledge
- 25 right now. I think it should be six months from now.

- 1 What if it was eight months ago?
- 2 MEMBER NEAL: We had knowledge, I guess,
- 3 sometime in the middle of January, right?
- 4 So what you're saying is you want him to
- 5 not have a license until June?
- 6 CHAIR DeBUSK: Yes. That's what I'm
- 7 saying.
- 8 MEMBER NEAL: Does that agree with
- 9 everybody?
- 10 (Pause)
- 11 MEMBER NEAL: Any other comments?
- 12 MEMBER TICKLE: Looks like he got bad
- 13 information himself from --
- 14 MEMBER NEAL: I guess I was --
- 15 MEMBER TICKLE: -- the engineers who
- 16 were telling him you don't have to have a license.
- 17 Instead of checking to see, he went by somebody who he
- 18 thought was in charge and should know right from wrong.
- 19 And he's kind of a victim of circumstance.
- I see where Cindy's coming from. I see
- 21 where you're coming from. I would like to split the
- 22 difference.
- MEMBER NEAL: Okay.
- 24 MEMBER TICKLE: I say that because of
- 25 circumstances that --

- 1 MEMBER NEAL: Well, in all honesty, I
- 2 told the guy -- I said, you know, if I just look at the
- 3 papers, then, you know, it's pretty cut and dry. But
- 4 when he comes over here from North Carolina and explains
- 5 his situation, as he did, I probably became a little bit
- 6 prejudiced in his favor.
- 7 From the standpoint that I agree with
- 8 you, he was led down the path by somebody. That doesn't
- 9 mean --
- 10 MEMBER TICKLE: It's not right. It's
- 11 just --
- 12 MEMBER NEAL: He should have known, but
- 13 when somebody that's taking the bids -- the engineer
- 14 takes the bid and tells him, "No, you don't need one.
- 15 You're only supplying this stuff. There's nothing to
- 16 install. You just hook it up."
- 17 As I told him, all they're looking for
- 18 is the cheapest price that they could find. And if he
- 19 happened to be it, then that's fine.
- In two instances he basically operated
- 21 as a sub because they gave the contract to the
- 22 manufacturer.
- 23 MEMBER TICKLE: Then he turned around
- 24 after he found out he was in the wrong and backed out on
- 25 those other two bids. So I think, you know, that shows

- 1 that he was trying to do right.
- 2 That's my opinion.
- 3 MEMBER NEAL: He holds a license in
- 4 North Carolina, but he just got that. He hadn't had to
- 5 have a license there -- for whatever reason. But they
- 6 did give him a license two weeks before he made
- 7 application for this one.
- 8 MEMBER WHITTINGTON: Do we actually have
- 9 a motion yet?
- 10 CHAIR DeBUSK: Are you going to make a
- 11 motion?
- 12 MEMBER NEAL: Well, I was going to,
- 13 but -- I mean, there's varying opinions.
- 14 CHAIR DeBUSK: Go ahead and make a
- 15 motion.
- 16 MEMBER NEAL: Well, six months from
- 17 October would be one time. Three months from October
- 18 would be another time.
- 19 MEMBER TICKLE: Make a motion -- can I
- 20 make a motion?
- 21 MEMBER NEAL: Yeah.
- 22 CHAIR DeBUSK: You can make a motion.
- MEMBER TICKLE: Make a motion that
- 24 starting January -- January 1 -- that he would get his
- 25 license three months from January 1.

- 1 MEMBER NEAL: Okay. So January,
- 2 February, March -- so April 1st.
- 3 MEMBER TICKLE: April 1, he would be
- 4 able to get his license. And he's still fined a
- 5 thousand dollars for each instance.
- That's my motion.
- 7 CHAIR DeBUSK: Do we have a second?
- 8 MEMBER BRODD: I'll second.
- 9 MR. DRIVER: If I can say something --
- 10 I'll tell you exactly where it is in the statute. It's
- 11 62-6-120(a)(2). "Any person, firm, or corporation that
- 12 engages or offers to engage in contracting without a
- 13 license is ineligible to receive the license until
- 14 six months after a determination by the Board that a
- 15 violation occurred."
- 16 CHAIR DeBUSK: So you're determining
- 17 today that a violation has occurred? The Board?
- 18 MEMBER NEAL: I mean, it would be when
- 19 the complaint was filed. As long as it was
- 20 substantiated, I don't mind. There's little difference
- 21 between --
- MEMBER WHITTINGTON: Say that again.
- 23 CHAIR DeBUSK: What page are you on?
- MS. LAZENBY: Page 324 in your blue
- 25 book.

- 1 CHAIR DeBUSK: Okay.
- 2 (Board examines documents.)
- 3 MEMBER WHITTINGTON: I kind of read it
- 4 that the Board determined it today.
- 5 CHAIR DeBUSK: Yes.
- 6 MEMBER BRODD: That takes us back to our
- 7 first motion, doesn't it?
- 8 MEMBER TICKLE: Well, it appears I have
- 9 to withdraw my motion.
- I withdraw my motion.
- 11 MEMBER NEAL: Okay. Well, I make a
- 12 motion that we go six months from today. He will be
- 13 granted his license and that there will be no fine
- 14 involved with the five offenses.
- 15 CHAIR DeBUSK: No fine? Why? He
- 16 contracted without a license.
- 17 MEMBER NEAL: Well, you know, he's not
- 18 going to have a license for six months. He can't
- 19 contract anymore.
- 20 CHAIR DeBUSK: He needs to be penalized
- 21 for what he did.
- MEMBER NEAL: You don't think not
- 23 getting your license for six months -- I mean, you've
- 24 got jobs that he can't bid isn't going to penalize him?
- 25 CHAIR DeBUSK: It's 90 days.

- 1 MEMBER NEAL: It's six months.
- 2 CHAIR DeBUSK: I understand, but you
- 3 were originally wanting -- I mean, it's six months from
- 4 now, but you originally wanted April 1st. Now, it's
- 5 June 1st.
- 6 MEMBER NEAL: Okay.
- 7 CHAIR DeBUSK: I'm just saying he still
- 8 needs to be fined. Because then that's going to set a
- 9 precedence for others to come to the Board and say,
- 10 well, you didn't fine this person.
- 11 MEMBER NEAL: We don't fine everybody
- 12 where there's a problem.
- 13 CHAIR DeBUSK: Look at the dollar
- 14 amounts. He's bidding \$400,000 jobs.
- MEMBER NEAL: He didn't get them.
- 16 CHAIR DeBUSK: I thought he got three.
- 17 MEMBER NEAL: He got two. And those two
- 18 jobs he got as a sub-contractor where he doesn't have to
- 19 have a license anyway.
- 20 CHAIR DeBUSK: Okay. So you have a
- 21 motion on the table for --
- 22 MEMBER NEAL: And he withdrew on all
- 23 three of the other projects. So he hasn't -- he did
- 24 these two jobs, but he didn't violate the law in doing
- 25 those two jobs because they awarded it to the supplier.

- 1 MEMBER TICKLE: The person that violated
- 2 was the supplier.
- 3 MEMBER NEAL: Right. Because he doesn't
- 4 have an application.
- 5 MEMBER TICKLE: You're exactly right.
- 6 It's the supplier who's at fault.
- 7 CHAIR DeBUSK: No, but he did the jobs.
- 8 MEMBER TICKLE: But he did them for the
- 9 supplier. So the supplier should -- he was a
- 10 sub-contractor for the supplier. At that point he
- 11 didn't need a license.
- 12 CHAIR DeBUSK: Okay. But if the
- 13 sub-contractor works without a license that would be
- 14 their fault because they didn't --
- 15 MEMBER NEAL: Not if they're not
- 16 required to have a license. No. It's not their fault.
- 17 MEMBER BRODD: Did he submit the bids?
- 18 MEMBER NEAL: He didn't submit a bid on
- 19 the two that he was given the jobs. He was given the
- 20 job by the guy who was awarded the contract.
- These other three he bid, but withdrew
- 22 by letter. He turned them into the engineer, but he
- 23 withdrew them when he found out that he had to have a
- 24 license.
- 25 CHAIR DeBUSK: Okay.

- 1 So what's your motion?
- 2 Restate your motion.
- 3 MEMBER NEAL: The question is whether he
- 4 did -- he did offer, in a sense, to engage -- so from
- 5 that standpoint, he did, I guess. He didn't -- he
- 6 withdrew them --
- 7 MEMBER BRODD: Okay. Two of them that
- 8 were awarded, he didn't offer?
- 9 MEMBER NEAL: No. He was contracted by
- 10 the supplier to install them.
- 11 CHAIR DeBUSK: Restate your motion.
- 12 MEMBER NEAL: Somebody else. I'm too
- 13 close to the fan.
- 14 MEMBER SMITH: Do we have a motion?
- 15 MEMBER WHITTINGTON: No. We don't have
- 16 a motion yet.
- 17 CHAIR DeBUSK: No. We need to do
- 18 something.
- 19 MEMBER WHITTINGTON: Well, you had a
- 20 motion that nobody seconded. Is that right?
- 21 MEMBER TICKLE: Reese, what's your
- 22 opinion?
- 23 MEMBER SMITH: That we approve the
- 24 license and hold it for six months from today --
- 25 whenever that is -- and that he be fined a thousand

- 1 dollars.
- 2 CHAIR DeBUSK: Do we have a second?
- 3 MEMBER NEAL: Second.
- 4 CHAIR DeBUSK: Discussion?
- 5 (Pause)
- 6 CHAIR DeBUSK: All in favor, say "aye."
- 7 BOARD MEMBERS: Aye.
- 8 CHAIR DeBUSK: Opposition?
- 9 (Pause)
- 10 CHAIR DeBUSK: Motion carries.
- 11 MEMBER NEAL: So since there's a fine by
- 12 consent order, you'll send him a letter and tell him
- 13 what the results are and the Board's decision?
- MS. LAZENBY: Correct.
- 15 MEMBER NEAL: Thousand dollar fine,
- 16 consent order, and license held for six months from
- 17 today.
- 18 MEMBER WHITTINGTON: Madam Chairman, I'd
- 19 like to offer a motion that we go ahead and approve the
- 20 rest of the interviewed and waived applicants.
- 21 CHAIR DeBUSK: Do we have a second?
- MS. LAZENBY: I think Frank has one
- 23 more.
- MEMBER NEAL: No.
- MS. LAZENBY: You don't want to bring

- 1 that one up?
- 2 MEMBER NEAL: No. He's already got his
- 3 ticket.
- 4 CHAIR DeBUSK: Do we have a second to
- 5 Mr. Whittington's motion?
- 6 MEMBER BRODD: Second.
- 7 CHAIR DeBUSK: Discussion?
- 8 (Pause)
- 9 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 11 CHAIR DeBUSK: Opposition?
- 12 (Pause)
- 13 CHAIR DeBUSK: Motion carries.
- Next item --
- MR. DRIVER: Mr. Neal, that other one
- 16 that you wanted -- they were interviewed, so it's
- 17 probably best that you go ahead and go through it and
- 18 the Board approve it by motion.
- 19 MEMBER NEAL: Can we not just add their
- 20 name to the interview list?
- I mean, we -- I --
- MR. DRIVER: But they weren't on the
- 23 list as approved by the Board.
- 24 MEMBER NEAL: Can we not just add their
- 25 name on the list as being approved?

- 1 What he's talking about is I did an
- 2 interview this morning. I mean -- but I did several
- 3 others and I don't know if they were all on this list or
- 4 not, but this one was not on the list because --
- 5 MS. LAZENBY: It's on the list, but --
- 6 MR. DRIVER: Well, then, we're fine. If
- 7 it's on the list, then we're fine.
- 8 MS. LAZENBY: Yeah. It's on the list.
- 9 It does say violation, but it wasn't --
- 10 CHAIR DeBUSK: Okay. Next item on the
- 11 agenda are the revisions. And that's behind Tab 5.
- Do we have a motion to approve the
- 13 revisions that are listed?
- MEMBER BRODD: So moved.
- 15 MEMBER SMITH: Second.
- 16 CHAIR DeBUSK: Discussion?
- 17 (Pause)
- 18 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 20 CHAIR DeBUSK: Opposition?
- 21 (Pause)
- 22 CHAIR DeBUSK: Motion carries for the
- 23 revisions -- revised applicants.
- 24 Tab 6, LLE.
- I make a motion that we approve the

- 1 names on the list. Oh, I can't make a motion, okay.
- I have three on the list that I'm not
- 3 approving -- Chad Pain -- am I allowed to say the name?
- 4 MR. DRIVER: Yes. They're just on the
- 5 applicant list.
- 6 CHAIR DeBUSK: Chad Pain, his license
- 7 expired in 2002, and he moved out of the state. And
- 8 from what I can tell, he was not working in the
- 9 industry. So I denied because he needs to take the
- 10 test. We've had code changes. He has to re-test.
- 11 The second one is Darian Houston. He
- 12 has a felony, and I denied him based on the criminal
- 13 history.
- 14 And the third one, Denny Crutts --
- 15 C-R-U-T-T-S. I denied him. His license expired in 1999
- 16 and he was not working in the industry under another
- 17 company, so he needs to re-test, as well.
- I'd like to approve -- okay. I've
- 19 approved all the other names on the list.
- Do I have a motion to approve the names
- 21 on the list, other than the three I just named?
- MEMBER TICKLE: Motion.
- MEMBER WHITTINGTON: Second.
- 24 CHAIR DeBUSK: Any discussion?
- 25 (Pause)

- 1 CHAIR DeBUSK: All in favor, say "aye."
- 2 BOARD MEMBERS: Aye.
- 3 CHAIR DeBUSK: Any opposed?
- 4 (Pause)
- 5 CHAIR DeBUSK: Okay. Motion carries for
- 6 the LLEs.
- 7 Next item on the agenda -- Home
- 8 Improvement Applicants.
- 9 And from my understanding -- and it's
- 10 behind Tab 7 -- from my understanding, we had two
- 11 applicants from behind Tab 7, and we're waiting on
- 12 recommendation letters.
- So are you wanting to approve the two
- 14 applicants based on recommendation letters -- once we
- 15 receive those?
- MS. LAZENBY: You could.
- 17 MEMBER SMITH: They both had felonies.
- 18 How does that differ from LLE felonies?
- 19 CHAIR DeBUSK: They didn't ask me to
- 20 view them. I'm not sure --
- 21 MEMBER SANDRELL: Several, not just one.
- 22 In several counties.
- 23 CHAIR DeBUSK: And the home
- 24 improvement -- well, what happened with the felonies?
- 25 MEMBER OWENS: I asked for a letter from

- 1 a preacher -- a reference letter, more or less. He
- 2 didn't have any in the application.
- 3 CHAIR DeBUSK: But say they're
- 4 burglary -- I don't know -- I haven't looked at them and
- 5 we're giving them a home improvement license to go to
- 6 people's homes and work.
- 7 MEMBER OWENS: That's why I asked for a
- 8 letter from a preacher or someone. He had no
- 9 recommendation letters with his application.
- 10 MEMBER NEAL: Well --
- 11 MEMBER SMITH: Is he on probation?
- 12 MEMBER NEAL: No. He served his time,
- 13 you know, and he's been out. He's married and got a
- 14 family, you know, that's why we kind of agreed that if
- 15 he could come up with a recommendation from his
- 16 preacher --
- 17 CHAIR DeBUSK: How much time has lapsed?
- 18 MEMBER WHITTINGTON: Ten years. Twelve.
- 19 MS. LAZENBY: 1998.
- 20 CHAIR DeBUSK: Has he been working in
- 21 the industry in the last 10 or 12 years?
- 22 MEMBER SMITH: This is home improvement,
- 23 so you don't need much to work in the industry.
- 24 (Laughter)
- 25 CHAIR DeBUSK: I don't know.

- 1 MEMBER NEAL: He just wants a license.
- 2 He has been working.
- 3 CHAIR DeBUSK: Can he get a reference
- 4 letter from his employer?
- 5 MEMBER NEAL: I think he's just been
- 6 kind of working odd jobs.
- 7 MR. DRIVER: I'm not sure there's
- 8 anything I'm aware of in the Home Improvement law
- 9 regarding reference letters.
- 10 I mean, now, could you deny based on the
- 11 felony? Yes, but, you know --
- 12 MEMBER NEAL: I think the point is they
- 13 don't want to deny it. They want to give him every
- 14 opportunity to have a license, but they don't just want
- 15 to grant it on the basis that it's been submitted.
- 16 MR. DRIVER: You can -- it does say that
- 17 you can refuse to issue a license if the person is not
- 18 of good moral character, so you can base it on that.
- 19 MEMBER NEAL: We're not trying to deny
- 20 it.
- MR. DRIVER: Right.
- MEMBER NEAL: We're trying to approve
- 23 it.
- 24 MEMBER WHITTINGTON: We take these one
- 25 by one and make a motion that we wait until we obtain

- 1 the letter of reference that Member Ernest Owens, has
- 2 asked for.
- 3 MEMBER OWENS: The only letter I got was
- 4 from the individual -- from himself. Nothing from a --
- 5 MEMBER WHITTINGTON: Is that to say you
- 6 don't expect to get any more?
- 7 MEMBER OWENS: I expect to get some
- 8 more.
- 9 MEMBER WHITTINGTON: Okay.
- 10 MEMBER OWENS: But what I'm saying is
- 11 the only one I got is from the applicant. If we could
- 12 get a letter from a preacher or somebody that he has
- 13 done work for, is fine with me -- other than himself.
- 14 He mentioned that he had been -- he was
- 15 going to church and he had been doing some charity work,
- 16 but all of that was from him. I don't know whether he
- 17 did that or not.
- 18 MEMBER WHITTINGTON: I'll make a motion
- 19 that we approve the application applicable to roofing
- 20 upon receipt of a satisfactory letter to Board Member
- 21 Ernest Owens' satisfaction.
- MEMBER NEAL: Second.
- 23 CHAIR DeBUSK: Discussion?
- 24 (Pause)
- 25 CHAIR DeBUSK: All in favor, say "aye."

- 2 CHAIR DeBUSK: Opposition?
- 3 (Pause)
- 4 CHAIR DeBUSK: Okay. Motion carries.
- 5 MEMBER WHITTINGTON: I don't know
- 6 anything about the next one.
- 7 CHAIR DeBUSK: Who knows about the next
- 8 applicant?
- 9 MEMBER SANDRELL: I've looked at it and
- 10 pretty much the same deal. Several felonies in several
- 11 counties. Blah, blah, blah. I asked for the same -- a
- 12 letter. Same situation.
- MEMBER WHITTINGTON: You got a motion?
- 14 MEMBER SANDRELL: Make a motion.
- 15 MEMBER OWENS: Second.
- 16 CHAIR DeBUSK: Discussion?
- 17 (Pause)
- 18 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 20 CHAIR DeBUSK: Opposed?
- 21 (Pause)
- 22 CHAIR DeBUSK: Motion carries.
- 23 MR. DRIVER: What was the substance of
- 24 that motion?
- 25 MEMBER SMITH: Same as the first.

Cannon & Stacy - (615)822-9382

- 1 MEMBER TICKLE: Letters of
- 2 recommendation.
- 3 CHAIR DeBUSK: Okay. At this point I'm
- 4 going to turn the meeting over to Michael Driver for our
- 5 legal report.
- 6 MR. DRIVER: Okay. The legal report --
- 7 I believe Ms. Canter is going to pass out copies of the
- 8 report.
- 9 If you could all look, the Residential
- 10 Subcommittee amended the report as follows:
- Number 8 on the report -- which the
- 12 recommendation was changed from a \$5,000 civil
- 13 penalty -- I'll wait until you-all are ready.
- 14 Number 8 was changed from a \$5,000 civil
- 15 penalty to a \$1500 civil penalty.
- 16 Number 9, the recommendation was changed
- 17 from a thousand dollar civil penalty to a \$250 civil
- 18 penalty.
- 19 Number 11, a six-month suspension was
- 20 added to the civil penalty.
- Number 16, if the judgment was
- 22 satisfied, it's a \$1,000 civil penalty; if not, it's a
- 23 \$5,000 civil penalty.
- 24 MEMBER NEAL: That was number 16?
- MR. DRIVER: 16. Yes, sir.

- 1 Number 33 was changed from a thousand
- 2 dollar civil penalty to a \$5,000 civil penalty.
- Number 39 was changed from a \$5,000
- 4 civil penalty to a \$25,000 civil penalty.
- 5 MEMBER NEAL: How much was that one?
- 6 \$2,500?
- 7 MEMBER TICKLE: \$25,000.
- 8 MR. DRIVER: From \$5,000 to \$25,000.
- 9 Number 48 was changed from \$2,000 to
- 10 \$10,000.
- 11 MEMBER NEAL: \$10,000?
- MR. DRIVER: Yes, sir.
- Number 51 was changed from \$1,000 to
- 14 \$5,000.
- Number 54, it was recommended to accept
- 16 the offer to settle for \$2,500.
- 17 It's my understanding that the rest of
- 18 the reports -- residential, commercial, and home
- 19 improvement was approved by the appropriate
- 20 sub-committees.
- 21 If you could all review the report and
- 22 let me know if there are any more changes the Board
- 23 would like to make.
- 24 CHAIR DeBUSK: You had a subcommittee,
- 25 too?

- 1 MEMBER SMITH: Yes.
- 2 MR. DRIVER: Numbers 1 through 56 of
- 3 residential were reviewed by the residential
- 4 subcommittee.
- 5 The commercial recommendations were
- 6 reviewed by {Mr. Budd, and the home improvement
- 7 recommendations were approved by the home improvement
- 8 subcommittee is my understanding.
- 9 CHAIR DeBUSK: So we need a motion to
- 10 approve based on the changes you just mentioned,
- 11 correct?
- MR. DRIVER: Those were the changes
- 13 recommended by the subcommittee.
- 14 MEMBER NEAL: I make a motion, then,
- 15 that the residential, commercial, and home improvement
- 16 reports be approved as shown with the amendments made.
- 17 MEMBER SMITH: Second.
- 18 CHAIR DeBUSK: Okay. Any discussion on
- 19 the changes?
- 20 (Pause)
- 21 CHAIR DeBUSK: Okay. All in favor, say
- 22 "aye."
- BOARD MEMBERS: Aye.
- 24 CHAIR DeBUSK: Opposed?
- 25 (Pause)

- 1 CHAIR DeBUSK: None. Motion carries.
- 2 MR. DRIVER: That's all.
- 3 CHAIR DeBUSK: Would you like -- you
- 4 going to introduce Jenny?
- 5 MR. DRIVER: This is Ms. Jenny Gray
- 6 (indicating). She will be handling the administrative
- 7 attorney duties for the Board from here on.
- I believe she went to Nashville School
- 9 of Law, as a local, and went to Austin Peay University.
- I think she'll do a great job for
- 11 you-all.
- 12 I'm moving over to handle administrative
- 13 procedures act -- formal hearings exclusively after this
- 14 meeting. It's been a fun time to work with you-all.
- 15 CHAIR DeBUSK: Well, welcome Jenny Gray.
- 16 We're happy to have you.
- MS. LAZENBY: She's a great help
- 18 already.
- 19 MR. PUGH: Madam Chairman, if you like,
- 20 I'll address that a little bit.
- 21 I'm the deputy general counsel for all
- 22 the regulatory boards.
- We have re-organized our legal
- 24 department. We've added four attorneys as litigation
- 25 attorneys. Michael is moving over to that litigation

- 1 division. That's why Jenny is being brought in to act
- 2 as your board attorney. She'll be here with you every
- 3 meeting.
- 4 Michael -- this will probably be his
- 5 last meeting with you -- full meeting. But he will
- 6 start doing the formal hearings -- which we are going to
- 7 gear up to have a lot more. We've got 2900 open
- 8 complaints department-wide and of that, 600 of them are
- 9 in front of this board.
- 10 So this next year that's my -- my focus
- 11 is to get those matters moving, get them heard where we
- 12 need to get them heard, and get them closed where we
- 13 can.
- 14 When I say "closed," that's not just to
- 15 close out cases. We want things regulated. We want it
- 16 done right. That's why we've added new attorneys and
- 17 beefed up the staff. The Assistant Commissioner is
- 18 fully behind this, so that's why the changes were made.
- 19 I didn't want you to -- I know in the
- 20 last year -- two years you-all have had kind of a
- 21 revolving door of attorneys. That's why Michael's
- 22 leaving. He's not -- he's not leaving the department.
- 23 We're just changing gears a little bit.
- 24 CHAIR DeBUSK: In the past Michael has
- 25 done an excellent job at our formal hearings, so --

- 1 MR. PUGH: And I hope he continues.
- 2 CHAIRMAN DeBUSK: Yes. For the next
- 3 year.
- 4 I'm going to turn the meeting over to
- 5 Carolyn Lazenby for the legal -- no. I'm sorry. For --
- 6 we have some discussion topics.
- 7 MS. LAZENBY: Right. This is behind
- 8 Tab 8.
- 9 CHAIRMAN DEBUSK: 8, 9, and 10. Right?
- MS. LAZENBY: House Bill 2625. I think
- 11 Jenny has put this together.
- MS. GRAY: The first two pages are the
- 13 summary of what the bill proposes to do. And I -- if --
- 14 I can -- you can read it, or I can explain it.
- Basically, it creates a criminal
- 16 offense under Title 39 and for home improvement service
- 17 providers, so -- we're not really used to that term, but
- 18 that's the term this bill uses to do certain things.
- 19 And, basically, the offense begins with
- 20 a written request by the homeowner to be provided a
- 21 refund. And the elements that would create the offense
- 22 would be an intent to defraud -- and I'm not sure what
- 23 would prove that.
- 24 But the elements would be no substantial
- 25 portion of the contract work has been performed at the

- 1 time of the written request, more than 45 days have
- 2 elapsed since the starting date in the contract, and a
- 3 copy of the written request for refund was sent by the
- 4 homeowner to the Consumer Protection Division.
- 5 In the summary I have pointed out a
- 6 couple of issues -- you know, just where we're not sure
- 7 of the definition of certain things. So that is pointed
- 8 out.
- 9 MS. LAZENBY: This bill also -- Michael
- 10 and I sat in on the committee with Representative Dunn,
- 11 along with a couple of other representatives. And the
- 12 Attorney General's office participated in it. They
- 13 were -- they were real open. They wanted ideas. They
- 14 wanted ways to protect the consumer so if somebody --
- 15 say a fly-by-night home improvement guy pulls up, and if
- 16 it can be proved that his intent is to go out there and
- 17 take money and just do -- a lot of them will do a little
- 18 bit of work -- just enough to, you know, make it look
- 19 like they did something, and leave the job and never
- 20 come back -- then this will make it theft.
- 21 MS. GRAY: And also, I've just mentioned
- 22 the written request -- 45 days have elapsed. Another
- 23 part is if they materially deviate from the contract,
- 24 which is defined as if the amount billed for is
- 25 substantially greater than the amount quoted in the

- 1 contract or the materials used are of substandard
- 2 quality but the homeowner was charged for higher
- 3 quality.
- 4 And also a deviation occurs if the
- 5 provider deviates from plans specified in the contract
- 6 without written consent. So -- which causes substantial
- 7 damage to the homeowner's property.
- 8 So -- that's also, you know, I guess,
- 9 part of what they thought needed to be fixed.
- 10 MEMBER NEAL: I've just kind of glanced
- 11 at this. Probably I'm wrong in my assumption, but is
- 12 this saying, in effect, it has to go to court and a
- 13 judge has to say that they're guilty before the home
- 14 improvement license can be revoked?
- MS. GRAY: No. I think it's a separate
- 16 offense. The -- what -- the Board really is affected
- 17 most by the part of the bill that requires the Board --
- 18 and this is on the second page at the bottom -- requires
- 19 the Board to revoke the license of the contractor if
- 20 notified by the Court of a conviction of theft, under
- 21 what I've just explained, and whereas the Court is now
- 22 allowed to pull a license based on a conviction, you-all
- 23 are now, under the law, allowed to reissue that license.
- 24 But under this new bill it would be --
- 25 you may reissue it, unless these things happen -- which

- 1 is they have not -- they have to serve their entire
- 2 sentence, and they also -- and they -- you cannot
- 3 reissue if it was a second violation of what I just
- 4 explained.
- 5 MEMBER NEAL: On Page 8 there
- 6 (indicating), Section 5 says Tennessee Code Annotated
- 7 Section 62-6-118(a) is amended by adding the following
- 8 new Sub-Division 2 and re-designing existing
- 9 sub-divisions accordingly: The Board shall revoke the
- 10 license of any contractor or home improvement contractor
- 11 or home improvement service provider upon receipt of
- 12 notification from the Court, in accordance with
- 13 39-14-153(d) of such person's conviction for violation.
- 14 That's my question.
- I mean, do you have to wait?
- 16 MR. PUGH: No, sir. You do not have to
- 17 wait. It's just giving you -- or telling you that the
- 18 Board shall revoke it on that conviction. But you don't
- 19 have to wait for that conviction.
- 20 MEMBER NEAL: So the Board can still
- 21 take action?
- MR. PUGH: The Board can still take
- 23 action on the underlying fact -- or grounds to revoke a
- 24 license on the underlying fact. You can revoke the
- 25 license. And, actually, on a situation where there's a

- 1 conviction like that, my preference would be that the
- 2 bill reads that the license would be automatically
- 3 revoked.
- 4 MEMBER NEAL: By the Court?
- 5 I agree.
- 6 MR. PUGH: By the Board on that
- 7 conviction.
- 8 MEMBER NEAL: Upon that conviction, it's
- 9 automatically revoked? They don't have to come before
- 10 the Board?
- 11 MR. PUGH: The Board can take action on
- 12 the underlying fact.
- 13 MEMBER NEAL: I agree.
- MS. LAZENBY: Part of our meeting --
- 15 they also was wanting to know why we didn't educate
- 16 people more. They feel like if we educated people, if
- 17 we advertised, if we were more proactive, it would be a
- 18 lot less -- people would be knowledgeable and a lot less
- 19 of these activities would happen.
- 20 And I did tell them that you-all have
- 21 voted -- I guess it was 2006 -- '7 where you-all have
- 22 voted to take all the fees generated for new
- 23 applications -- I think it comes to \$200,000 back then.
- 24 So it's an approximate figure -- to use it for consumer
- 25 education.

- 1 So they went ahead and added that in
- 2 here. So you-all -- it's now -- would be law that
- 3 you-all -- the Board could take monies. And they even
- 4 added that when funding was available. They took into
- 5 consideration of the bad economic times, that we can
- 6 advertise and educate the public. So they made this
- 7 part of the law.
- 8 MEMBER NEAL: Have you figured out how
- 9 to get the money?
- I don't know how we're going to get the
- 11 money.
- MS. LAZENBY: We'll have lots of money
- 13 in a couple of years.
- 14 MEMBER WHITTINGTON: Is this request to
- 15 ask the Board to endorse this bill?
- MS. LAZENBY: Yes.
- 17 MEMBER WHITTINGTON: I'm not 100 percent
- 18 sure --
- 19 MS. LAZENBY: Yes. They are asking --
- 20 MEMBER WHITTINGTON: Everyone wants us
- 21 to educate the public, but then when we do have excess
- 22 funds, they come in and raid our accounts and leave us
- 23 with an empty shelf and no teeth to back it up.
- I've got just a couple questions about
- 25 the bill, to start with, and that's the violation --

- 1 who -- the Judge is going to determine that. So there's
- 2 going to have to be a lawsuit?
- 3
  It's just kind of -- if a contractor
- 4 were to make a deviation based on his judgment -- or
- 5 something -- and the owner were to disagree, then it's
- 6 going to have to go before a judge to be argued out?
- 7 Are we opening up a can of worms, if we
- 8 endorse this? That the owner just at his whim can say
- 9 you made that change up there and I think you've damaged
- 10 my property, and then all of a sudden we're going to
- 11 have a contractor lose his license because an owner says
- 12 it's damaged, even though it may or may not be?
- 13 I've got -- that was the first thing
- 14 that kind of struck me. I know what the bill is after,
- 15 and that's to protect the consumer. And I respect that.
- 16 But at the same time -- after years of looking at
- 17 legislation -- every good intent conceals a bad intent,
- 18 and I'm not sure that I, for one, can back it.
- 19 MR. DRIVER: I do want to make clear --
- 20 if you look at Subsection (b) there (indicating) where
- 21 it says it is an offense for a home improvement services
- 22 provider with intent to defraud to -- and that follows
- 23 down to Number 2, which is deviate from or disregard
- 24 plans or specifications --
- 25 MEMBER WHITTINGTON: I'm just raising

- 1 that as a concern. I'm not saying I don't support the
- 2 intent.
- 3 MS. LAZENBY: And they discussed that,
- 4 too. They don't want that to happen. But they are
- 5 trying to get after the ones that that's the intent
- 6 because --
- 7 MEMBER WHITTINGTON: The reality of it
- 8 is that there are just as many homeowners out there
- 9 looking to get by and not pay their responsibilities to
- 10 the contractor as there are contractors that are trying
- 11 to scam someone. And I'm just pointing it out, as a
- 12 matter of fact, that if we open it up to allow them to
- 13 do that, they will.
- 14 CHAIR DeBUSK: This is information for
- 15 the Board. I'm not so sure -- I don't think we need a
- 16 motion to approve -- this is more information, right?
- 17 MS. LAZENBY: They wanted us to ask the
- 18 Board to support the bill.
- 19 CHAIR DeBUSK: But I don't think we
- 20 bring that in form of a motion, do we?
- 21 MR. PUGH: I think they're asking for
- 22 the Board's thoughts on the bill.
- 23 MS. GRAY: Yeah. I think we were just
- 24 asked for those in support and those in opposition and
- 25 any comments to that effect. And anybody that's

- 1 neutral.
- CHAIR DeBUSK: So this is a discussion
- 3 point?
- We don't have to have anything in the
- 5 form of a motion?
- 6 MS. GRAY: I don't believe so.
- 7 MR. SMITH: I think you might take that
- 8 back to them.
- 9 And tell me, they keep referring to
- 10 "home improvement services." Is that a BCA or BCB?
- 11 MR. DRIVER: It's defined on Page 1 of
- 12 that bill.
- Not Page 1 of -- if you turn, I think a
- 14 couple pages from where you are. One more.
- 15 MEMBER NEAL: The bill itself?
- MR. DRIVER: Right. The actual bill.
- 17 CHAIR DeBUSK: On Page 2?
- MR. DRIVER: It's at the bottom of
- 19 Page 1 going to the top of Page 2.
- 20 MEMBER WHITTINGTON: This could be a
- 21 home improvement contractor; it could be a building
- 22 contractor. The way I see it, it's the way the contract
- 23 is written. It means we're going to have to write
- 24 contracts better.
- 25 MEMBER SMITH: It says the license can

- 1 be reissued if all of the members vote in favor.
- MEMBER TICKLE: Probably ought to be a
- 3 majority, not all.
- 4 MEMBER SMITH: I'm aware it's for
- 5 discussion -- and we don't write many bills -- but
- 6 that's sure to get my attention.
- 7 MS. GRAY: And, I'm sorry. I was
- 8 mistaken. We have been asked to get a vote on support
- 9 and opposition and comments -- which, you know, that's
- 10 just what we've been requested. I just want to make
- 11 that clear.
- 12 MEMBER NEAL: By the sponsor?
- MS. LAZENBY: They asked if we would
- 14 show this to the Board and get you-all's support or --
- 15 MEMBER SMITH: I'm like Keith, I don't
- 16 want to throw the baby out with the wash and get in
- 17 front of the wrong judge somewhere for a couple of minor
- 18 infractions and all of a sudden you're going to take my
- 19 license.
- 20 MEMBER NEAL: Well, not only that. It
- 21 pretty well reads like the fact that -- you know, you're
- 22 given an out, Mr. Home Improvement Contractor, just give
- 23 the person all their money back and it'll go away. And
- 24 that's pretty tough.
- 25 CHAIR DeBUSK: Did they --

- 1 Representative Dunn -- the House Bill 2625 -- did anyone
- 2 contact board members to get their opinion when they
- 3 were writing this to --
- 4 MS. LAZENBY: No.
- 5 MEMBER WHITTINGTON: Did they ask the
- 6 Home Builders Association?
- 7 MR. HARRIS: No.
- 8 CHAIR DeBUSK: I'm not sure how we can
- 9 have a motion to approve something that we didn't have a
- 10 hand in?
- 11 MEMBER NEAL: Since it's home
- 12 improvement, I sure think the Home Builders Association
- 13 ought to have looked at before it comes to us.
- 14 MS. LAZENBY: And I thought they had. I
- 15 thought they had mentioned that they got with Home
- 16 Builders Association.
- MR. HARRIS: They didn't get with us.
- 18 MEMBER SANDRELL: If you-all don't mind
- 19 me asking -- like the 45 days -- I mean, there's a
- 20 number of things that can delay a start of a project,
- 21 either the builder or remodeler -- or homeowner --
- 22 something changes and now they contracted and for some
- 23 reason they may not want to begin right then. So I
- 24 guess that's a concern.
- 25 The other thing, Carolyn, are they

- 1 looking for anything else in this code?
- MS. LAZENBY: Not that I know of. They
- 3 didn't mention to us that they were.
- 4 CHAIR DeBUSK: I defer to the counsel.
- 5 What do you want us to do?
- 6 MR. DRIVER: I think that's going to be
- 7 at the discretion of the Board. Again, the opinion was
- 8 requested, but that's the Board's determination.
- 9 MS. GRAY: And you are given the option
- 10 to vote neutral, or, you know, it says comments, so --
- 11 MEMBER WHITTINGTON: I think our
- 12 comments from the record should be taken back and allow
- 13 the sponsor of the bill to read those comments, plus --
- 14 and I'm going to make this in the form of a motion --
- 15 that our comments from the record be taken back to the
- 16 sponsor of the bill as concerns of the members of the
- 17 board. And, also, we, as the Board, would recommend
- 18 that the sponsor get with the Home Builders Association
- 19 and related industries and draft out a more palatable --
- 20 and I guess I should remain a little neutral, but as a
- 21 home builder/remodeler -- perhaps something that's not
- 22 solely intended to put a builder out of business or a
- 23 remodeler out of business.
- 24 CHAIR DeBUSK: You're getting into
- 25 comments.

- 1 MEMBER WHITTINGTON: Yes. I'm just
- 2 making a motion.
- 3 CHAIR DeBUSK: Restate your motion.
- 4 Does everybody understand his motion?
- 5 (Pause)
- 6 CHAIR DeBUSK: Okay. Do we have a
- 7 second?
- 8 MEMBER TICKLE: Second.
- 9 CHAIR DeBUSK: Discussion?
- 10 (Pause)
- 11 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 13 CHAIR DeBUSK: Opposed?
- I oppose. Just because I'm totally
- 15 confused. But motion carries.
- Okay. Carolyn, you want to talk
- 17 about --
- 18 MEMBER NEAL: From what the bill says,
- 19 it has to be unanimous. You have to agree.
- 20 MEMBER TICKLE: You hear what Frank just
- 21 said?
- 22 CHAIR DeBUSK: Yes. I'm processing it.
- 23 MEMBER TICKLE: It says in the bill you
- 24 have to have 100 percent.
- 25 CHAIR DeBUSK: Oh, unanimous?

- 1 MEMBER NEAL: Unanimous what goes on.
- 2 And eight of us could have said yes and you said no, so
- 3 we have a problem. The bill is not drafted exactly
- 4 right.
- 5 CHAIR DeBUSK: I understand.
- 6 MEMBER NEAL: It should say "majority,"
- 7 at least.
- 8 MEMBER TICKLE: "Majority" instead of
- 9 "100 percent." At least that.
- 10 CHAIR DeBUSK: Do we need to do anything
- 11 about that?
- 12 MEMBER SMITH: No. We made that
- 13 recommendation.
- 14 CHAIR DeBUSK: Okay.
- MS. LAZENBY: Workers' Comp. I just
- 16 wanted to give you-all an update. You-all are probably
- 17 more aware of it than I am, but we've been flooded with
- 18 calls constantly over this. But it was -- it has --
- 19 it's in the process of being repealed.
- 20 Has it been signed?
- MR. HARRIS: Yes.
- MS. LAZENBY: It's got signed today?
- MR. HARRIS: It got signed.
- 24 MEMBER SMITH: What does it say?
- 25 MS. LAZENBY: The workers' comp law that

- 1 we had that went into effect January 1st has now been
- 2 repealed until March 2011.
- 3 And if I'm understanding these, there's
- 4 other bills out there that might make some amendments
- 5 and further changes. But right now, we go back by the
- 6 law of the way it was before -- on who we required to
- 7 show proof of insurance.
- 8 CHAIR DeBUSK: That would cut down on
- 9 the phone calls into your office?
- 10 MS. LAZENBY: It should. Just those in
- 11 limbo are having a real hard time. There were those
- 12 that were in the process of changing over, and they were
- 13 just caught in the middle. And they've come up here
- 14 personally saying what do we do, what do we do.
- 15 And, you know, they met with their
- 16 insurance agents, their attorneys, and they have told
- 17 them go see the Board and they'll tell you what to do.
- 18 So we pretty much told them the law
- 19 looks like it's not going to stay in effect, so stay
- 20 as-is. So they have to decide whether or not they're
- 21 going to revert back or -- so it's -- a lot of them,
- 22 though, have voiced their concerns about it -- very
- 23 upset, very frustrated. And it's been a very expensive
- 24 change that they've had. A lot of them have spent so
- 25 much money trying to revert, so going back and forth.

- 1 So they are very upset. But looks like it's repealed,
- 2 so it should cut down on calls.
- 3 The next thing I want to discuss --
- 4 well, we'll talk about legislation. There are some more
- 5 bills out there. This isn't anything we have to vote
- 6 on. It's just for your information only.
- 7 If you take one and pass it.
- 8 You can take this with you, but there
- 9 are a couple of bills -- there's one that would require
- 10 on the outside of the bid envelope, in addition to the
- 11 three trades, in the geothermal it would require the
- 12 masonry contractor to be listed on the outside of the
- 13 bid envelope.
- 14 And then on back of that bill on page --
- 15 Bill 2700, this is regarding public contracts. And the
- 16 last bill -- 2748 is also on public contracts. I don't
- 17 know a whole lot about these, but you can look at it and
- 18 if you have questions, we might can --
- 19 MEMBER NEAL: Which one were you saying
- 20 was the one about masonry sub-contractor?
- MS. LAZENBY: The first one. House
- 22 Bill 2794.
- 23 MEMBER NEAL: Does anybody have any idea
- 24 why they want to list the masonry sub-contractor?
- MR. HARRIS: Ask her. Ask Carolyn.

- 1 MS. LAZENBY: There was a complaint that
- 2 a masonry contractor -- an unlicensed masonry
- 3 sub-contractor was working. But after I explained that
- 4 a masonry sub-contractor isn't required to be licensed,
- 5 I think that upset some people in the industry and they
- 6 wanted --
- 7 MEMBER NEAL: I guess the next thing
- 8 they'll want is a painter.
- 9 MS. LAZENBY: A drywaller --
- 10 MEMBER NEAL: Drywall or a lawn mower.
- 11 Then you'll have to have a big an envelope as that
- 12 blackboard up there (indicating) to list all the subs.
- 13 (Laughter)
- MS. LAZENBY: I mean, if this is
- 15 something you-all --
- 16 MEMBER NEAL: I can't imagine why
- 17 anybody would do that.
- MS. LAZENBY: I'm not sure if this
- 19 law -- this bill would even -- there's another law that
- 20 actually tells what sub-contractors have to be licensed.
- 21 If that's not passed -- I mean, this is passed --
- MR. HARRIS: No. This is just
- 23 introduced.
- MS. LAZENBY: No. I mean, but if it
- 25 does get passed, would this make it so sub-contractor

- 1 masonries have to be licensed?
- 2 MR. DRIVER: No.
- 3 MR. YOUNG: ABC are opposed to this
- 4 piece of legislation. It's difficult enough now in
- 5 trying for the general contractor on bid day just to get
- 6 the electrical and HVAC listed.
- 7 MEMBER NEAL: I would certainly hope,
- 8 Mr. Young, that you would encourage your cohorts with
- 9 the Home Builders Association -- ABC -- or whomever --
- 10 and this board -- I recommend going on record as
- 11 opposing this bill.
- 12 MEMBER BRODD: I'll second that.
- 13 MEMBER NEAL: I mean --
- 14 MR. YOUNG: Will you take that motion --
- 15 that action to ABC?
- MEMBER NEAL: Sure. I'd be glad to.
- 17 But I'd like this Board to get on record as opposing it,
- 18 also.
- 19 MEMBER TICKLE: Make a motion.
- 20 CHAIR DeBUSK: He did and Mark seconded
- 21 it.
- 22 Any discussion?
- 23 (Pause)
- 24 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.

- 1 CHAIR DeBUSK: Opposition?
- 2 (Pause)
- 3 CHAIR DeBUSK: Motion carries.
- 4 It would be nice when people are writing
- 5 this stuff if they would contact the Board and get our
- 6 opinion or interview us individually, if that would
- 7 help.
- 8 MR. YOUNG: Charles Fergus is a masonry
- 9 contractor and he kind of carries a lot of bills for the
- 10 sub-contracting industry, but somebody suggested this,
- 11 so --
- MS. LAZENBY: You-all have any questions
- 13 about the other bills?
- 14 MEMBER NEAL: Could I ask our court
- 15 reporter to go off, so I can ask Mr. Young a question?
- MR. PUGH: No, sir. Not in an open
- 17 meeting.
- 18 MEMBER NEAL: Okay. I'll ask you later.
- 19 MR. YOUNG: Carolyn, you might want to
- 20 touch on that construction managers on correctional
- 21 facilities since you-all dealt with that last year.
- MS. LAZENBY: Is that the --
- 23 MR. YOUNG: 2754.
- MS. LAZENBY: What's the house bill
- 25 number?

- 1 MR. YOUNG: 2754.
- 2 If you remember last year you-all dealt
- 3 with the definition of construction manager on
- 4 correctional facilities, and there was a huge issue
- 5 between the architectural engineers and contractors over
- 6 that.
- 7 We sat down and hashed out what the
- 8 definition was in your law book under what those
- 9 architectural engineering services are.
- 10 Well, they're applying what was done
- 11 last year to school construction this year, and we're on
- 12 record of supporting that. And it's come from AIA --
- 13 American Institute of Architects. It just clarifies the
- 14 same thing you've got on correctional facilities now on
- 15 school construction.
- 16 There's no -- as of yesterday -- there's
- 17 no senate sponsor. It's just a house bill right now.
- 18 MS. LAZENBY: I'll try to e-mail you
- 19 these bills as they come up, so you-all are aware more.
- 20 I think that's it on the legislation.
- 21 Behind Tab 10 is the hardship policy.
- 22 The two items highlighted are -- I'm
- 23 going to ask you-all if we could add this to our policy.
- 24 The first -- 1 (b) a change in law
- 25 requires immediate action, such as workman's

- 1 compensation requirement. We did have several people
- 2 call at the last minute in December saying I need --
- 3 because of the workers' comp law, I need to be
- 4 considered a corporation or LLC by January 1st. And, of
- 5 course, they could not get a hardship letter from an
- 6 owner because it wasn't really a problem for the owner.
- 7 But I'm just wanting to see if we could
- 8 grant hardship changes -- and a board member would still
- 9 sign-off, but we would just waive the letter from the
- 10 owner.
- 11 And the second one is a change in
- 12 ownership requiring a new license application by law.
- 13 Board policy has been to allow the licensee to use --
- 14 the new owner to use the license for 90 days to prevent
- 15 destruction of property -- of the projects going. But
- 16 there's nothing in law that says you can do that. But
- 17 if we had -- if we allowed them to get a hardship
- 18 license instead of waiting until the Board met, they
- 19 would not have to stop a project. We have these -- I
- 20 guess we get change in ownership, maybe ten a meeting,
- 21 wouldn't you say?
- 22 A lot of them are hardship related, but
- 23 they just don't want to go to the owner and say, okay,
- 24 I've sold the company and I need you to do this letter.
- 25 And the owner -- you know, they would be waiting for the

- 1 owner to do the letter. They wouldn't be allowed to
- 2 just come to us.
- 3 MR. DRIVER: If I can, I would strongly
- 4 recommend that the Board make this into a rule. I'm not
- 5 sure -- given that it's affecting the amount of people
- 6 in the public that it is, it should be in a policy form.
- 7 Quite, frankly, certainly, I would
- 8 strongly recommend against any policy allowing the
- 9 license to be used by a new owner for 90 days. There's
- 10 nothing in the law allowing that.
- 11 MEMBER WHITTINGTON: Is the hardship
- 12 policy a rule?
- 13 MR. DRIVER: It is not.
- 14 MS. LAZENBY: There's criteria for us to
- 15 go by and the law says -- allows us to maybe grant it
- 16 before -- prior to the board meeting by the director.
- 17 And so, you know, this was something
- 18 that, you know, really needs something -- a policy set
- 19 up. You-all did not want me just issuing licenses.
- 20 CHAIR DeBUSK: 1(b) will be a moot point
- 21 after March --
- MS. LAZENBY: It would be, but we
- 23 just -- I guess I'm trying to think ahead.
- 24 MEMBER WHITTINGTON: Well, it says a
- 25 change in law, such as workers' comp.

- 1 CHAIR DeBUSK: So in the future, if
- 2 there's a change.
- 3 MS. LAZENBY: Yes. And it's something I
- 4 would make you-all aware of, but it was just -- in
- 5 December we were a little -- you know, what do we. We
- 6 have all these people needing to change.
- 7 CHAIR DeBUSK: Change in law is just a
- 8 global statement.
- 9 MS. LAZENBY: Right.
- 10 CHAIR DeBUSK: They gave workers' comp
- 11 as an example, but we're saying globally through every
- 12 change in law -- for whatever reason.
- MS. LAZENBY: Yes. It would be just
- 14 something -- I was trying to come up with something in
- 15 cases that we're having. We don't have to do that.
- 16 MEMBER NEAL: If we don't continue the
- 17 Board's policy of allowing 90 days to have an
- 18 acquisition to take place, I don't know how we're going
- 19 to handle it.
- 20 MR. DRIVER: I'm -- what I'm suggesting
- 21 is that the Board should handle it through a rulemaking
- 22 proceeding since it's affecting members of the public.
- 23 MEMBER NEAL: Can we make a rule that
- 24 says we allow -- the Board desires to allow 90 days for
- 25 substitution of acquisition of companies?

- 1 MR. DRIVER: I think that would be the
- 2 better way to handle it. Of course, that would be --
- 3 MEMBER WHITTINGTON: Carolyn's asking if
- 4 we change it to go ahead and make a requirement that
- 5 they get a new license instead of us continuing to give
- 6 them 90 days. Is that --
- 7 MEMBER NEAL: If you say a new
- 8 license --
- 9 MEMBER WHITTINGTON: If you're buying a
- 10 business that ought to just be part of buying the
- 11 business. You got to get the bank financing arranged
- 12 for it. You've got to get your insurance requirements
- 13 for it. You've got to get your licensing requirements
- 14 for it. That ought to just be part of it. Why should
- 15 we give them 90 more days?
- 16 MEMBER NEAL: I'll give you a classic
- 17 example that's happened in Nashville, Tennessee.
- 18 A company was acquired by an
- 19 out-of-state contractor not licensed in Tennessee, but
- 20 they acquired this contractor and all the things you
- 21 talked about were done. But until they acquired it,
- 22 they couldn't have any change in the license.
- 23 On October 31st, it was finalized and
- 24 checks were passed.
- 25 On November 1st, if we didn't have the

- 1 90-day deal for them to get all the new information in,
- 2 then they would have be in violation of the law and they
- 3 had a gazillion dollars worth of work under contract
- 4 that would have stopped.
- 5 MEMBER WHITTINGTON: I see that point.
- 6 MEMBER TICKLE: They would have been out
- 7 of business.
- 8 MEMBER NEAL: They were out of business,
- 9 unless we granted them time to get their papers
- 10 together, submit a new application, and approve it.
- 11 And just asking for a hardship, it's
- 12 still going to take some time.
- 13 MS. LAZENBY: Yes. Even with the
- 14 hardship, it is. But I was trying to think of a way to
- 15 speed it up more, you know, for the ones that have got
- 16 it done, like -- you know, they have everything -- you
- 17 know, like on October 31st they've got everything done
- 18 but they have to wait for the next board meeting.
- 19 MEMBER NEAL: Well, without a doubt, it
- 20 is a hardship.
- 21 MS. LAZENBY: That's something where it
- 22 doesn't meet our criteria as a hardship to the owner.
- 23 Where the owner would want to do them a letter.
- 24 MEMBER NEAL: Well, how long does it
- 25 take for us to make a rule?

- 1 MEMBER SMITH: Eight months.
- 2 MEMBER WHITTINGTON: Thirty-two days.
- 3 MEMBER NEAL: Well, the whole thing
- 4 isn't going to happen in the next eight months. So, I
- 5 mean, you know, we're going to have to be able to do
- 6 something.
- 7 MS. LAZENBY: Most of the time we don't
- 8 even know when the ownership changes. It comes to us by
- 9 application is when we usually find out about it. So
- 10 this will just speed it up -- the hardship process --
- 11 just speed it up.
- 12 MEMBER WHITTINGTON: Is this --
- MS. LAZENBY: I think it's in your
- 14 policy that you-all don't find them in violation. You
- 15 don't fine them for working.
- 16 MEMBER NEAL: So if you grant it on the
- 17 basis of -- an extension on the basis of a hardship,
- 18 it's just ASAP -- as soon as you can get this done get
- 19 it done.
- 20 MS. LAZENBY: Yes. I thought it might
- 21 help.
- 22 MEMBER SMITH: So why do we need to
- 23 change the policy?
- MS. LAZENBY: I just wanted to add
- 25 that -- to just waive the letter from the owner. That's

- 1 all I'm wanting. We still -- everything's in place --
- 2 MEMBER SMITH: Still 90 days, still
- 3 everything -- but puts the contractor in an
- 4 uncomfortable position --
- 5 MS. LAZENBY: -- to ask the owner for a
- 6 letter.
- 7 MEMBER SMITH: I've got to play Devil's
- 8 advocate. If I was the owner, I might want to know I
- 9 was losing my partner contact to somebody from Oshkosh.
- 10 MEMBER NEAL: Well, I don't disagree
- 11 with that at all. But if he was already under contract
- 12 with somebody, he couldn't do anything about it anyway.
- MS. LAZENBY: These were just
- 14 suggestions. We could just scratch it.
- MR. DRIVER: It would still be my
- 16 recommendation that any time the Board's policy starts
- 17 affecting a member of the public it needs to be in a
- 18 rule form. That's what those rules are there for.
- 19 So it would still be my recommendation
- 20 that this and any similar policy be handled through a
- 21 rulemaking hearing.
- 22 MEMBER WHITTINGTON: Then, I take that
- 23 as though we need to make a motion.
- I'm going to make a motion that the
- 25 attorney -- the Board's attorney commence the process

- 1 for a rulemaking hearing on the hardship license policy
- 2 for the Board.
- 3 Is that enough?
- 4 MS. GRAY: Well --
- 5 MEMBER WHITTINGTON: Do we need to
- 6 include any changes -- or any changes that we include we
- 7 can have this back before the Board at the next meeting.
- 8 MS. LAZENBY: Yes.
- 9 MEMBER WHITTINGTON: That's my motion.
- 10 CHAIR DeBUSK: Do we have a second?
- 11 MEMBER BRODD: Second.
- 12 CHAIR DeBUSK: Discussion?
- 13 MEMBER NEAL: So nothing really changes
- 14 until that rulemaking happens, right?
- 15 MEMBER WHITTINGTON: Correct.
- 16 MEMBER NEAL: Operating on the same
- 17 basis.
- 18 MR. DRIVER: And my concern is that
- 19 there are probably enforceability issues with the policy
- 20 as it exists.
- 21 CHAIR DeBUSK: All in favor, say "aye."
- BOARD MEMBERS: Aye.
- 23 CHAIR DeBUSK: Opposition?
- 24 (Pause)
- 25 CHAIR DeBUSK: Motion carries.

- 1 And I guess the last item -- is
- 2 March 30th and 31st okay with you-all's schedule for the
- 3 board meeting?
- 4 Mr. Whittington will chair that meeting.
- 5 MEMBER WHITTINGTON: That's fine with
- 6 me.
- 7 MR. DRIVER: To clarify for Mr. Pugh,
- 8 there are meetings scheduled for the rest of the year.
- 9 You usually just bring it back up at the end of the
- 10 meeting.
- 11 They approved the schedule back in
- 12 November for the entire year. So I think in my time in
- 13 here --
- 14 CHAIR DeBUSK: It's more for
- 15 informational purposes.
- 16 MEMBER WHITTINGTON: Is that going to be
- 17 a two-day meeting?
- 18 MR. DRIVER: Yes. Unless everything
- 19 settles. I have no reason to not expect it will be a
- 20 two-day meeting.
- 21 CHAIR DeBUSK: Do I have a motion to
- 22 adjourn?
- MEMBER TICKLE: Motion.
- MEMBER OWENS: Second.
- 25 CHAIR DeBUSK: All in favor, say "aye."

1	BOARD	MEN	1BEI	RS:	Aye.	
2	CHAIR	Del	BUSI	Κ:	Motion	carries
3	(1	End	of	the	procee	edings.)
4						
5						
6						
7						
8						
9						
10						
11						
12						
13						
14						
15						
16						
17						
18						
19						
20						
21						
22						
23						
24						
25						

REPORTER'S CERTIFICATE					
STATE OF TENNESSEE ) COUNTY OF MONTGOMERY )					
I, Tracy Foley-Wilkes, court reporter and					
notary public for the State of Tennessee,					
DO HEREBY CERTIFY that the foregoing					
transcript of the proceedings were taken on the date and					
place set forth in the caption thereof; that the					
proceedings were stenographically reported by me; and					
the foregoing proceedings constitute a true and correct					
transcript of said proceedings.					
I FURTHER CERTIFY that I am not related to					
any of the parties named herein, nor their counsel, and					
have no interest, financial or otherwise, in the outcome					
of events of this action.					
IN WITNESS WHEREOF, I have hereunto affixed					
my official signature and seal of office this the 10th					
day of March, 2010.					
Tracy Foley, Notary Public State of Tennessee					
My Commission Expires: May 11, 2011.					